

41st Annual AAEE
Airport Law Workshop
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Session #6

Transactions with Airlines



Speakers

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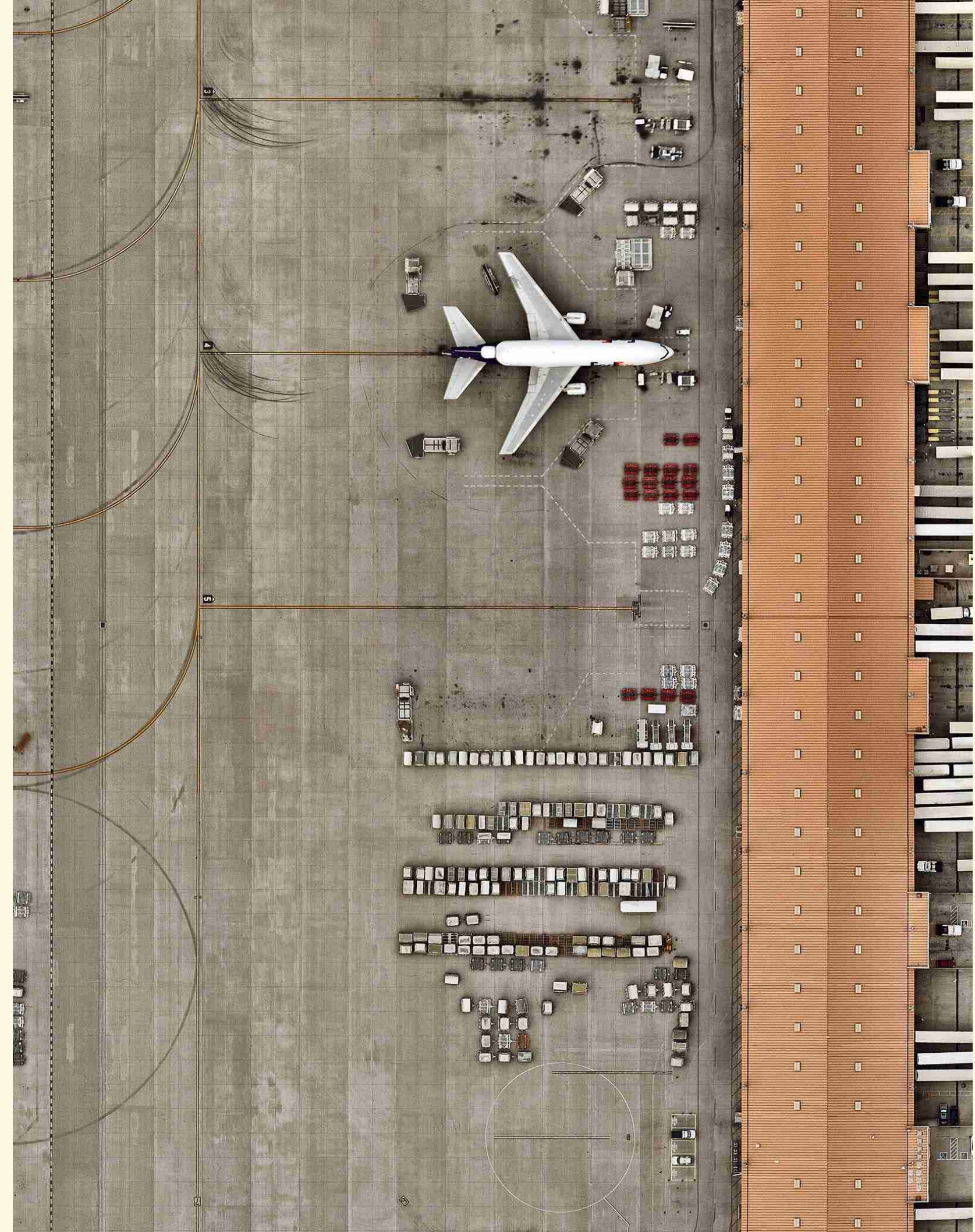
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Today's agenda

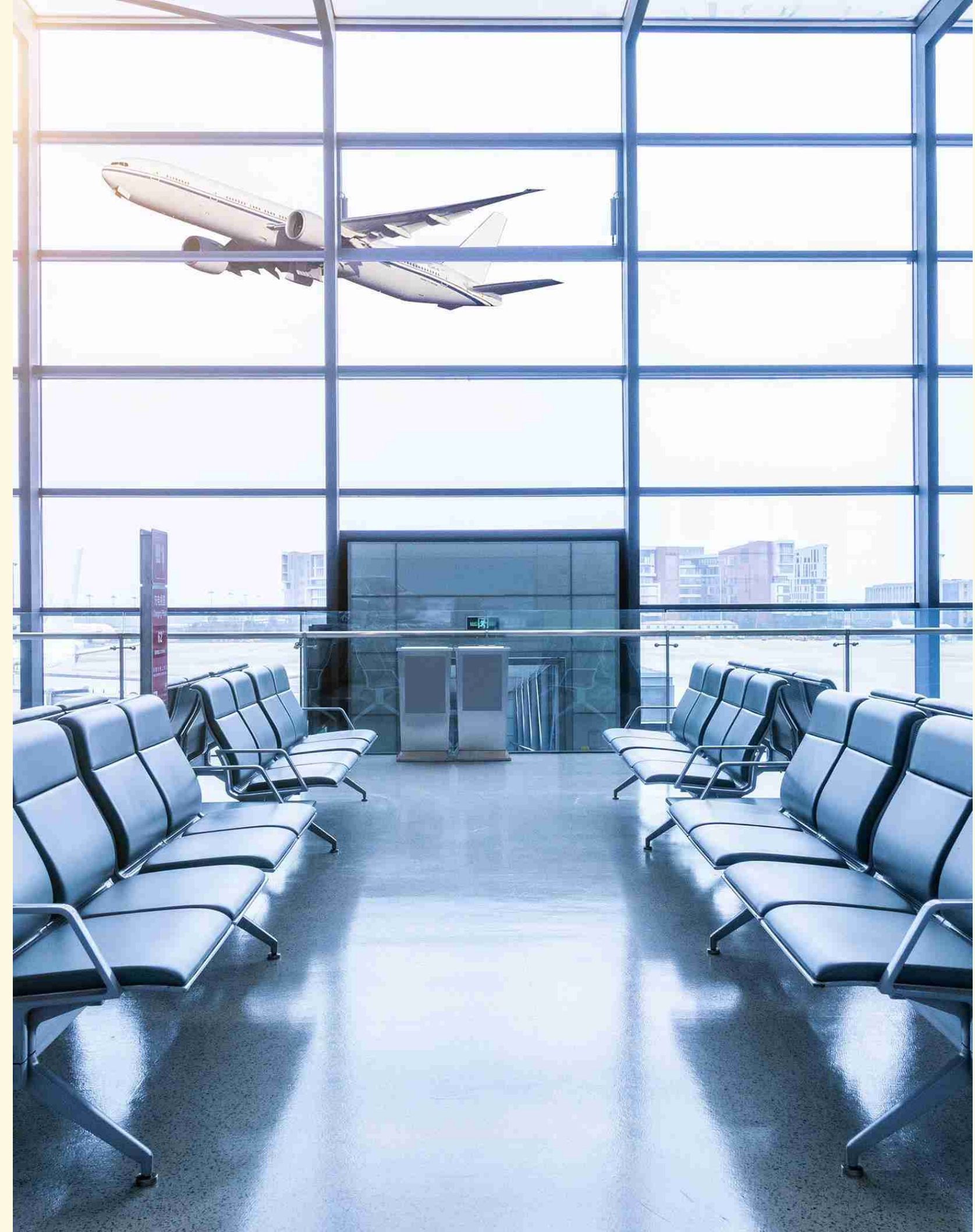
- Overview
- Legal framework
- Setting rates with airline agreements vs. rates by ordinance
- Airport-airline negotiations
- Key considerations
- Major terms of an airline agreement
 - Airline rates and charges
 - Gate use and assignment
 - Capital projects
- Additional considerations



Overview

Structuring the airport-airline relationship

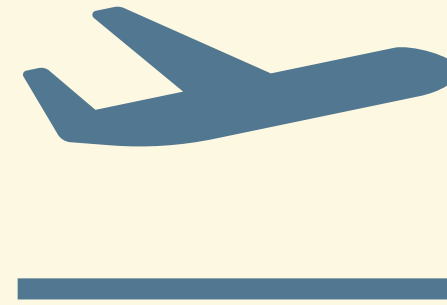
- Most airport sponsors enter into airline use and lease agreements (AULAs) with airlines operating at their airport
- AULAs are unique form of lease
- Sets operating terms and conditions for the airlines, establishes airline rates and charges, and assigns space
- **Negotiating an AULA takes significant preparation and planning**



Overview

Structuring the airport-airline relationship

Not one-size-fits-all –
but AULAs typically
have similar key
components.



Gate rights and
assignment

Capital projects and
airline input



Airline rates and
charges



Legal framework



Different sources of legal obligations include:



FEDERAL LAW



**GRANT
ASSURANCES**



**FAA RATES &
CHARGES
POLICY**



**RULINGS AND
PRECEDENTS**



**BOND
RESOLUTION**

Setting rates with airline agreement vs. rates by ordinance



Airports have **two options** for establishing airline rates and charges:

1

Airports and airlines reach agreement on rate-setting methodology & memorialize agreement in written contract

2

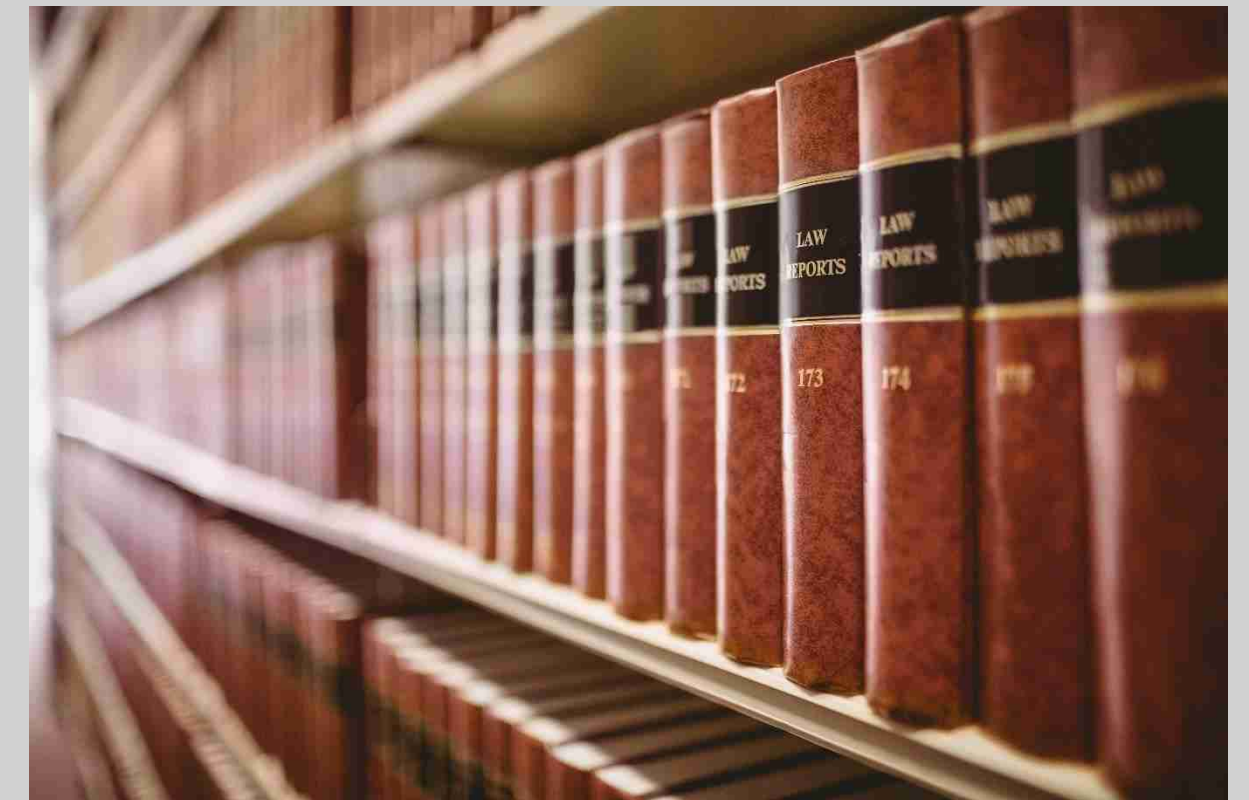
Airport sets rates unilaterally by law (e.g., ordinance, resolution)

Setting rates with airline agreement vs. rates by ordinance



Rates by ordinance **still requires** airline consultation & compliance with applicable federal law and regulation

- Nonaeronautical losses cannot be recovered through aeronautical revenues unless airlines agree
- Nonaeronautical revenues can – but do not have to be – shared with airlines
- Airport sponsor may still require airlines to execute written agreement (e.g., month-to-month or other short-term authorization for space, agreement to indemnify, etc.)

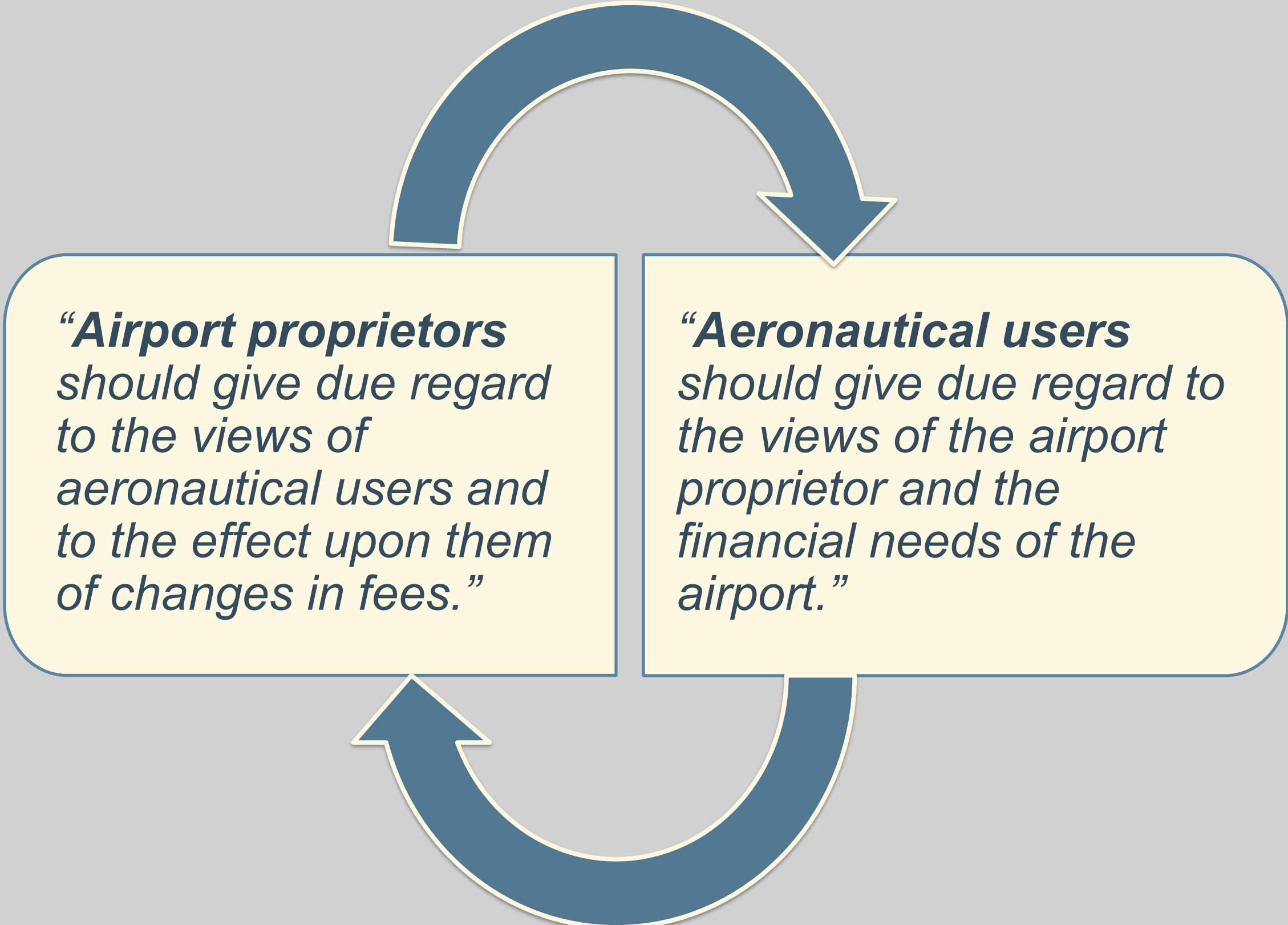


FAA Rates & Charges Policy



“It is the fundamental position of the Department that the issue of rates and charges is best addressed *at the local level* by agreement between users and airports.”

FAA Rates & Charges Policy



***“Airport proprietors
should give due regard
to the views of
aeronautical users and
to the effect upon them
of changes in fees.”***

***“Aeronautical users
should give due regard to
the views of the airport
proprietor and the
financial needs of the
airport.”***

FAA Rates & Charges Policy



- Requires consultation before significant changes in fees or fee methodologies
- Airport must provide adequate information so airlines can evaluate justification for changes and assess reasonableness
- Airports and airlines should consider “public interest”
- Airports and airlines should make “good-faith effort” to reach agreement



FAA Rates & Charges Policy



Appendix 1—Information for Aeronautical User Charges Consultations

Expands on information airport sponsors should ordinarily make available to permit “**meaningful consultation and evaluation of a proposal to modify fees**”

1. Historical financial information
2. Economic, financial, and/or legal justification for changes in methodology or level of aeronautical charges
3. Information about aeronautical costs to be included in the rate base
4. Historical traffic levels
5. Planning and forecasting information to the extent applicable to setting fees (e.g., for major capital projects)
6. Current and proposed airport budget, including O&M and capital expenditure estimates
7. If residual or hybrid, factors that may affect current and future commercial or nonaeronautical revenues

Grant Assurances



Grant Assurance 22

- Cannot unjustly discriminate among similarly situated users when setting terms and conditions
- OK to discriminate based on reasonable classifications/distinctions (e.g., signatory vs. non-signatory, tenant vs. non-tenant)

Grant Assurance 23

- No exclusive rights

Grant Assurance 24

- Must set rates that make the airport as self-sustaining as possible in the circumstances

Grant Assurance 29

- Competitive access reports

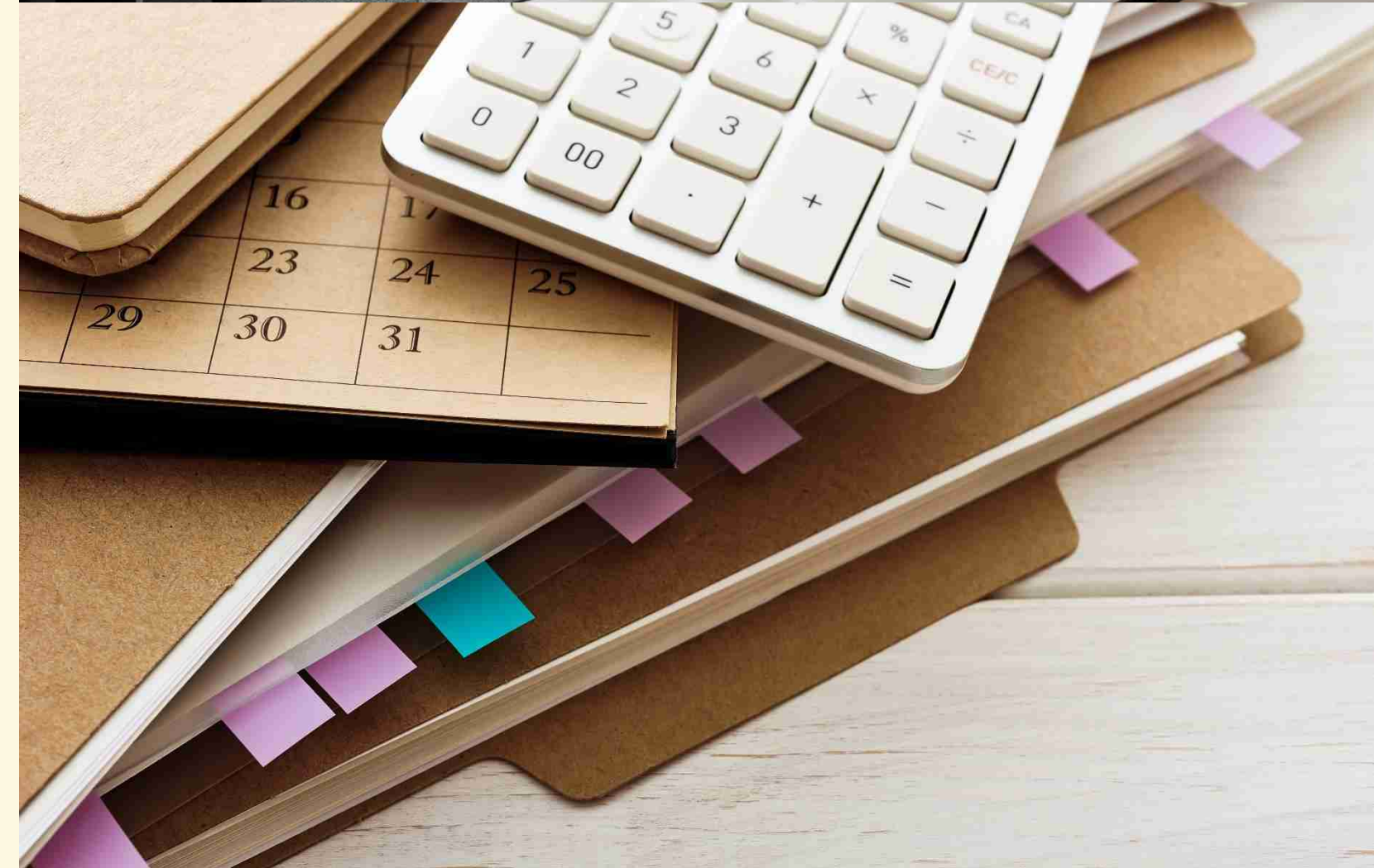
...and more!



Airport-airline negotiations

How should the airport prepare prior to commencing negotiations?

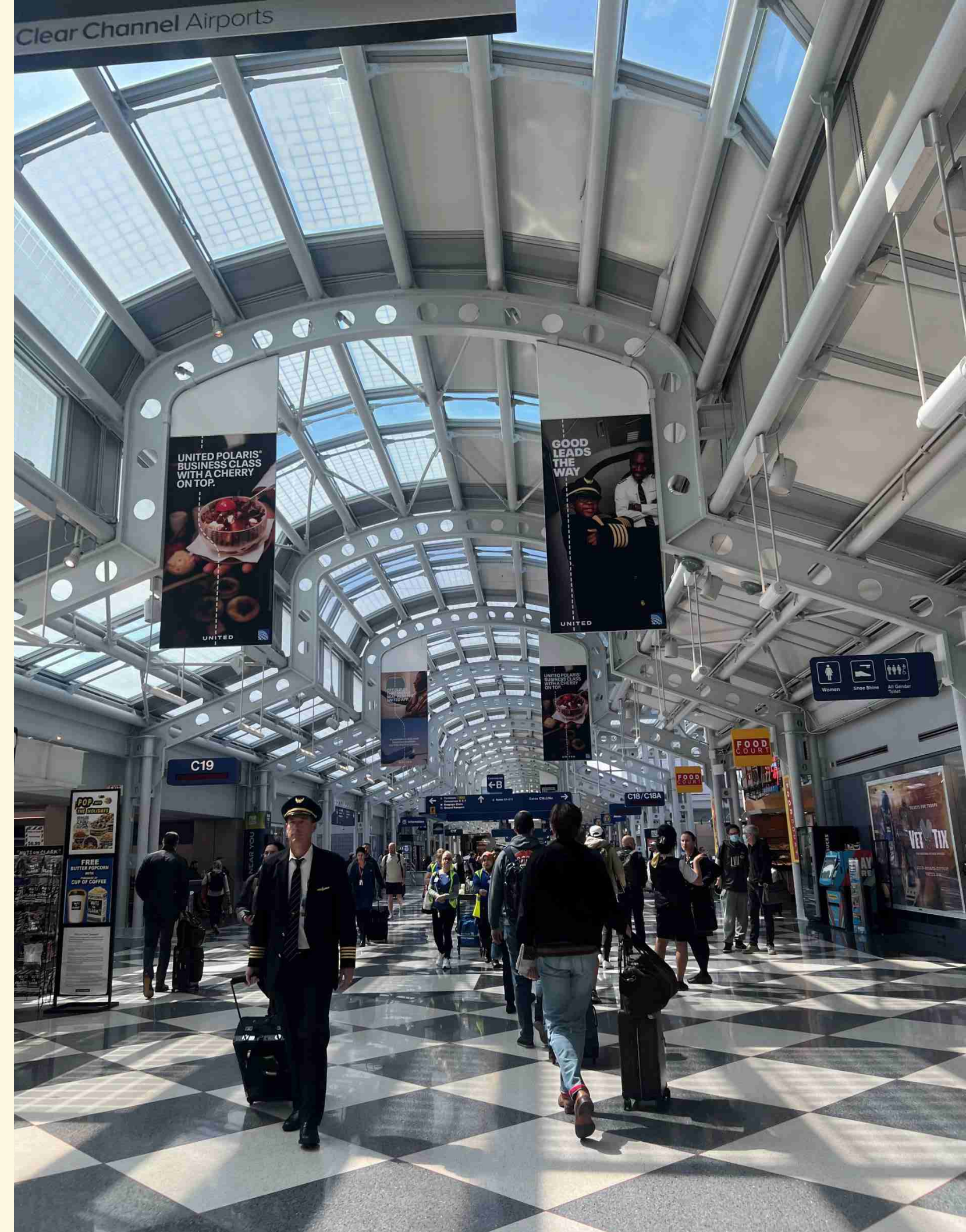
- Typically recommend ~18 months to negotiate a new airline agreement (and need ~3 months for final airline review and execution)
- Airport and representatives from each airline negotiate a form of airline agreement, with each airline eventually signing their own document
- Core team: airport staff, rates and charges consultant, counsel, subject matter experts



Key considerations

What does the airport need to consider when setting goals for negotiations?

- What capital projects and spending are needed at the airport during the term?
- Is the airport gate constrained?
- What mix of airlines operates at your airport (e.g., legacy, ULCC, hub, etc.)?
- When was your agreement last updated?
- What is average cost per enplanement (CPE)?



Major terms of an airline agreement

What do both sides care about the most?

Airline rates and charges

Establishes a methodology for charging airlines for the use of airport facilities and services

Gate use and assignment

Sets up the way gates are assigned and used by airlines

Capital projects and spending

Includes structure for airline input into airport capital spending



Airline rates and charges

How will airlines pay for their use of airport facilities? How will airport sponsors pay for capital expenditures?



- Different rents, fees, and charges for preferential space, common use space, and joint use space (e.g., baggage handling systems)
- Inclusion of capital costs in airline rate base
- Sharing of nonaeronautical revenue



Framework decisions



“If you’ve seen one airport...”



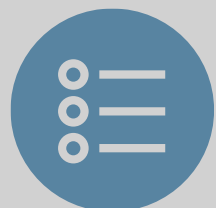
Airport Cost Centers



Amortization/Depreciation



Revenue Sharing



Reserve Requirements



O&M Expense Allocations



Classification of Terminal Space



Debt Service Coverage



Fund Balance Targets

Cost centers



Airfield



Terminal



Security



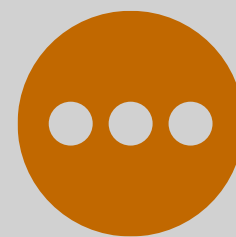
BHS



**Parking/Ground
Transportation**



Concessions



Non-Aviation



GA/Aviation

Airline

Non-Airline

Three types of rate-making methodologies



RESIDUAL

- **Recover net costs after credit** of nonairline revenues
- **Financial risk transferred** to airlines
- Usually **requires airline approval** on capital decisions

COMPENSATORY

- **Recover only costs** allocated to **occupied facilities**
- Airport **assumes financial risk**
- Only pay for what you use
- **Airport keeps nonairline revenues**

HYBRID

- Mixture of both methodologies
- **Balance of risk and facility control**
- Carve outs of self-supporting cost centers
- **Net revenue-sharing formulas** (usually in return for “safety nets”)

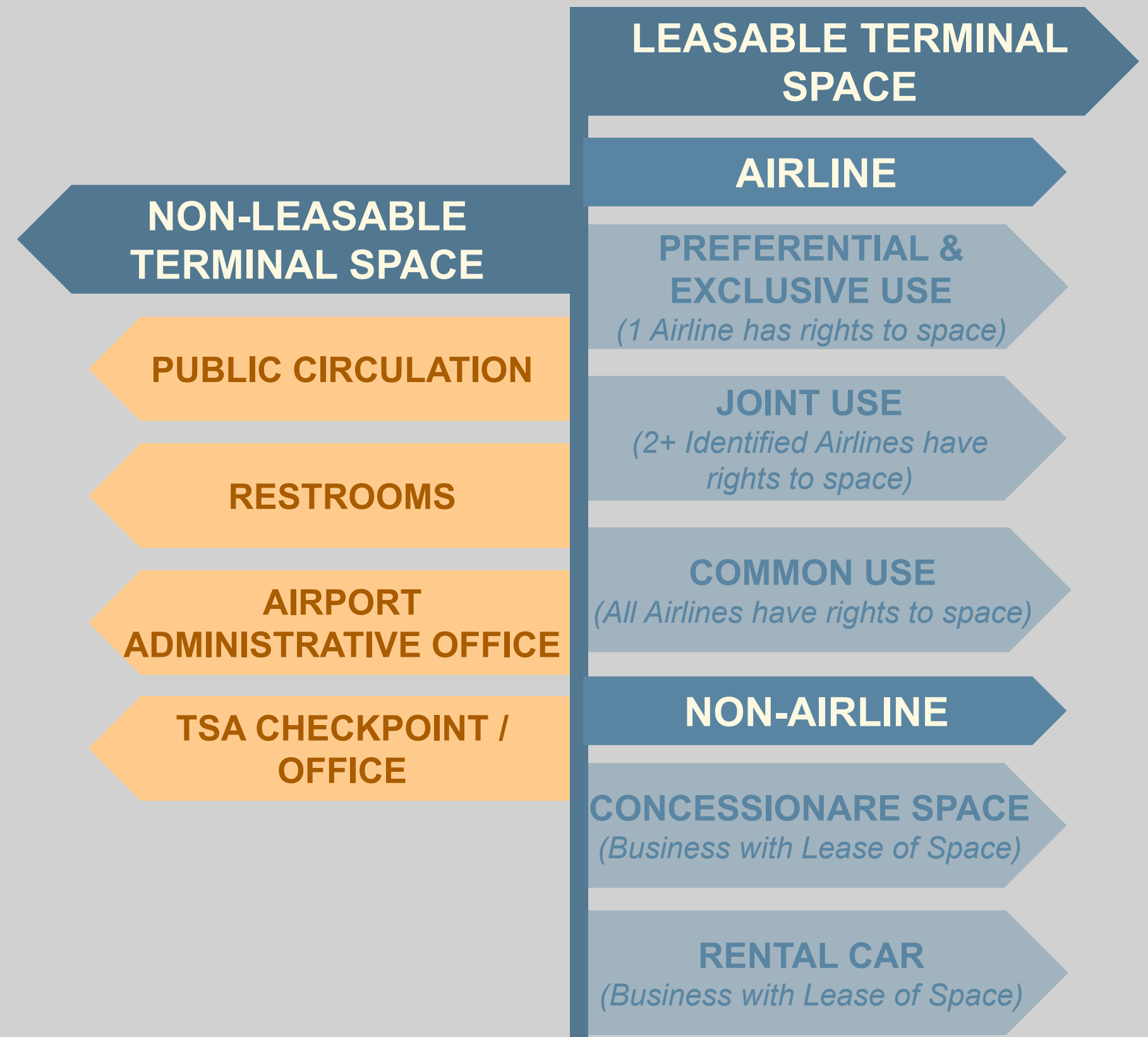
● ————— Rates by Airline Agreement ————— ●

● ————— Rates by Ordinance ————— ●

Defining useable terminal space

Rate methodology distinguishes between leasable vs. non-leasable space

- Cost recovery for non-leasable space
- Commercial compensatory vs. other methods
- Important to properly measure and classify space



Revenue sharing and competitive credits

Airports often use nonaeronautical revenues to reduce airline rates and charges

Airlines and airport may negotiate revenue sharing structure into AULA

- Airlines share risk of nonaeronautical losses in order to share upside of additional revenues
- Incentivize new entrants and new service

Airport may retain discretion in AULA or rate ordinance to apply nonaeronautical revenues to reduce airline rates and charges



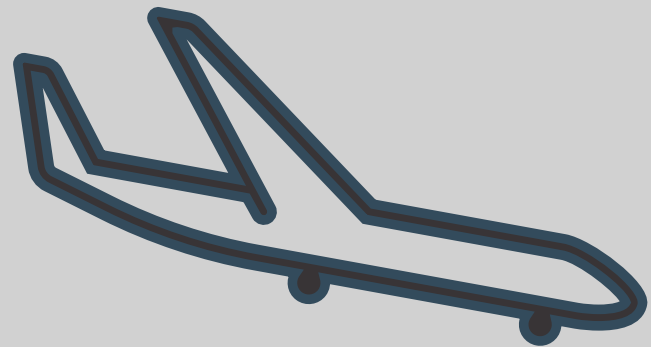
Revenue sharing and competitive credits

REVENUE SHARING PRACTICES		EXAMPLES	
	Airport Maintains Set Thresholds Before Revenue Sharing	If 75% of net revenues is greater than \$15 million, then the remaining 25% will be shared with signatory airlines.	
	Specified Revenue Type	Airport sponsor will pay 35% of the net remaining terminal revenues to signatory airlines.	
	Percent of Net Remaining Revenues	15% of all airport net revenues for signatory airlines.	
	Revenue Sharing Based on Specified Growth Targets	\$1 per signatory airline enplaned passenger up to 8,000,000. If airlines exceed this amount, airport sponsor will increase revenue sharing for that increase.	

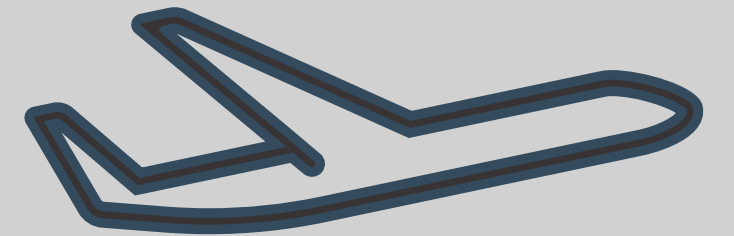


Per turn or per use fees

Alternative to charging on leased square footage basis for gates or other facilities



- For low frequency and/or legacy carriers
- More important as airports are space constrained
- Incentivize efficient utilization of facilities
 - Leased gate vs. use per turn
 - Recover costs
- Several variables in turn fee:
 - Average turns per day per gate
 - Fully loaded cost or separated out for use (holdroom, loading bridge, ramp, ticket counter, etc.)
 - Non-signatory premium



Gate use and assignment

Preferential rights vs. common use rights

- No industry standard definitions

Principles to consider:

- Recapture of underutilized gates
- Forced accommodation
- Priorities for assigning use of common use gates



Categories of airline space

Airline agreement defines rights granted to airlines to different categories of space for (1) rates and charges purposes and (2) facility management and control



COMMON

Airport assigns or available for all

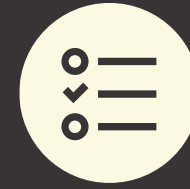
- Gates
- Ticketing
- FIS
- Circulation
- Restrooms



JOINT

Two or more airlines use jointly

- Baggage Handling
 - Avoid paying costs of others



PREFERENTIAL

First right, airport may assign others if not in use

- Ticket Counter
- Gates
- Holdrooms



EXCLUSIVE

Exclusive right to use

- Ticket Counter
- Airline Offices
- Operations Space
- Clubrooms

Common Use Terminal Equipment (CUTE)

Airport-managed systems at gates, ticket counters, etc. with CUTE can accommodate more airlines



Often desired by airlines for option to maintain proprietary equipment

- Proprietary back walls and systems
- CUTE often not 100% compatible
- Data protection

Technological change – good and bad

- More flexible use of facilities
- Trend towards e-tickets
- Allocation of O&M responsibility, liability, and cost



Capital projects and spending

What level of control will airlines have over airport's capital-related decisions and expenditures?

Pre-approval of anticipated capital projects

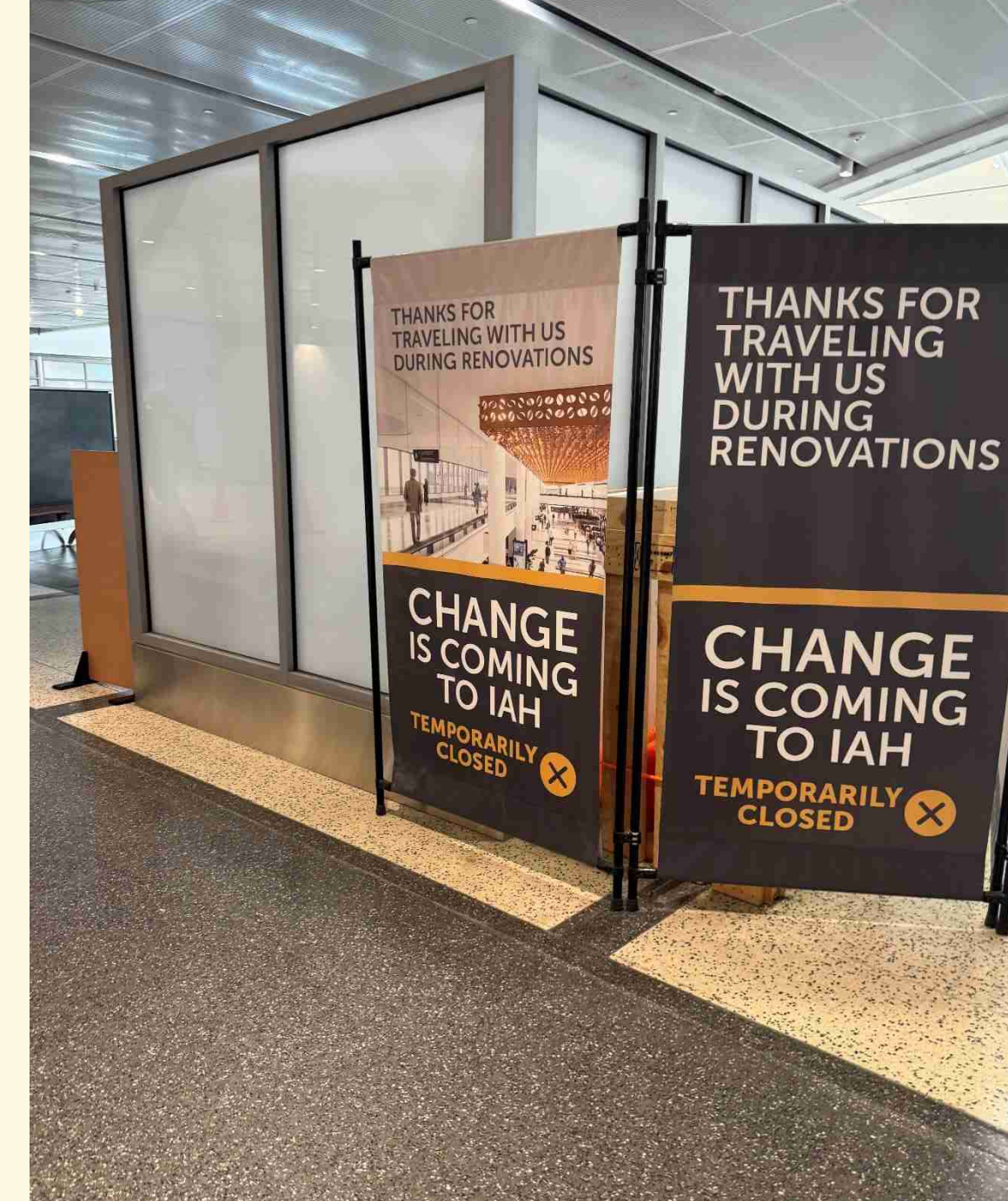
- When capital needs are known, airlines can pre-approve certain costs/scope through execution of AULA

Majority-in-interest (MII) provisions

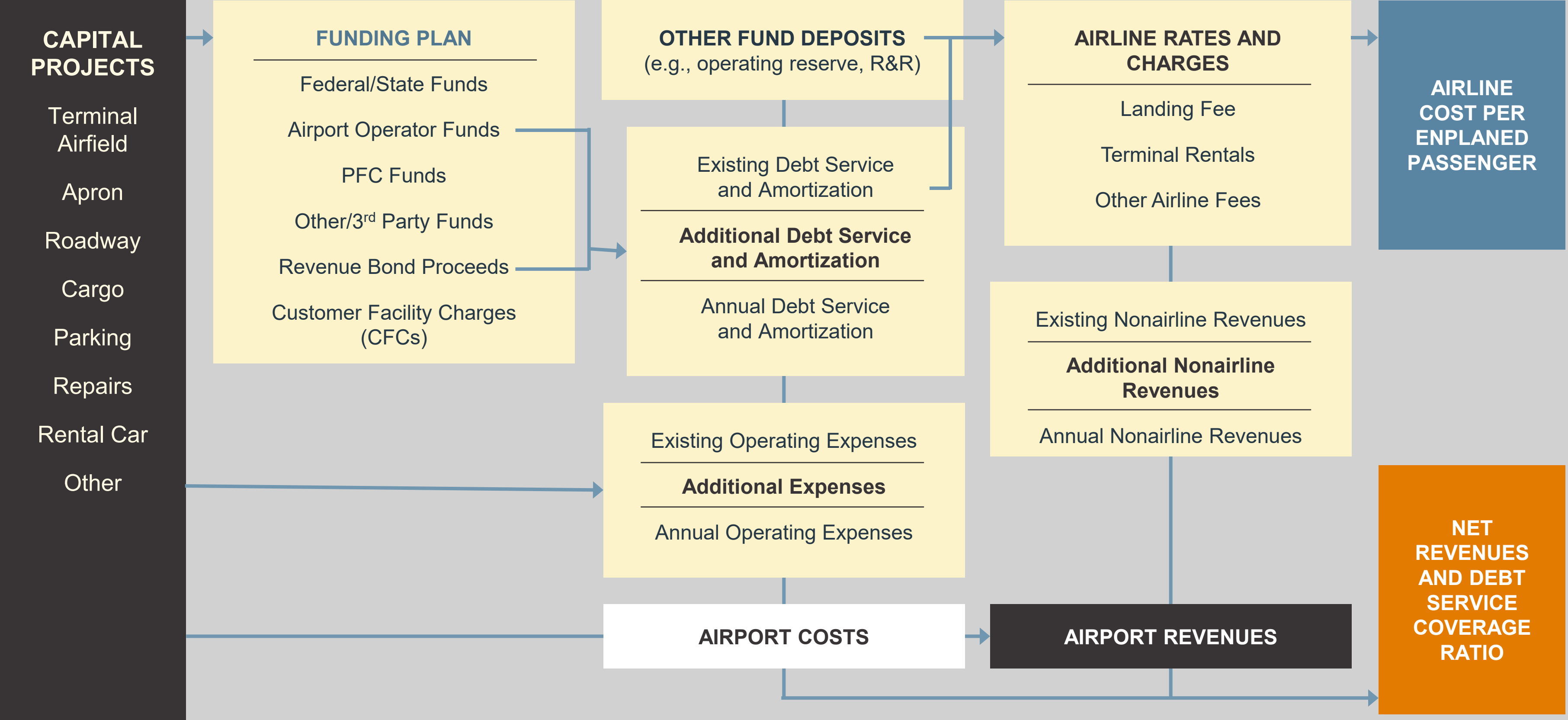
- Metric of landed weight, enplanements, etc.
- Changes in cost or scope of previously approved projects
- Exemptions to MII process

Airline participation in capital program governance

- Often negotiated into airline agreement when large capital program is being undertaken in connection with new agreement
- Role of airline technical representative (ATR)



Capital projects influence rates and charges



Additional considerations

What else goes into an airline agreement?

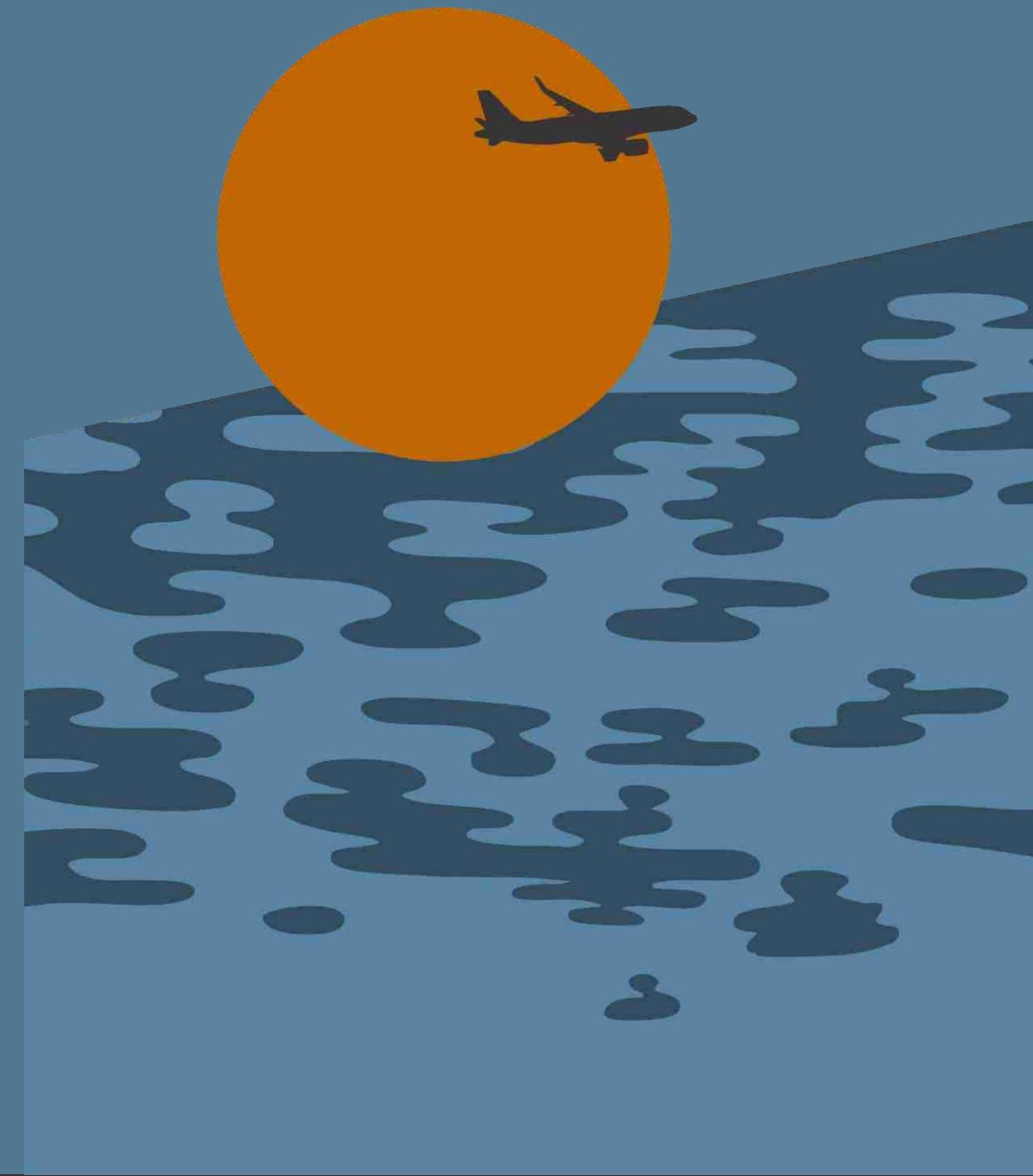
- Term, extensions, holding over
- Environmental, insurance, and indemnification
- Division of operations and maintenance responsibilities
- Assignment and subleasing
- Default and termination

...Exhibits!

- Affiliate forms
- Federally required provisions
- Maintenance matrix
- Non-signatory agreement
- Space exhibits



Questions?



Thank You!

